



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

JUL 03 2008

CERTIFIED MAIL 7005 3110 0003 6266 1285
RETURN RECEIPT REQUESTED

Mr. Scott Smith
Volunteer Development
405 Montbrook Lane
Knoxville, Tennessee 37919-2704

Re: Consent Agreement and Final Order
Docket No. CWA-04-2008-4505(b)
Bakertown Village
Knoxville, Tennessee

Dear Mr. Smith:

Enclosed please find a fully executed copy of the Consent Agreement and Final Order that has been finalized by the Environmental Protection Agency and the Regional Judicial Officer. Please make note of the provisions under Section IV. Payment.

Should you have any questions or problems, please contact Humberto Guzman at (404) 562-8942.

Sincerely,

A handwritten signature in black ink, appearing to read "Douglas F. Mundrick".

Douglas F. Mundrick, P.E.
Chief, Water Programs Enforcement Branch
Water Management Division

Enclosure

cc: Tennessee Department of Environment
and Conservation
Paul Schmierback – TDEC Knoxville Field Office

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 4

IN THE MATTER OF:)

VOLUNTEER DEVELOPMENT)
BAKERTOWN VILLAGE)
KNOXVILLE, TENNESSEE)

RESPONDENT.)

HEARING CLERK
2008 JUN -3 AM 11:57
EPA REGION 4
CONSENT AGREEMENT AND
FINAL ORDER

Docket No.: CWA-04-2008-4505(b)

CONSENT AGREEMENT

I. Statutory Authority

1. This is a civil penalty proceeding pursuant to Section 309(g)(2)(A) of the Clean Water Act ("CWA"), 33 U.S.C. § 1319(g)(2)(A), and the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits*, including Subpart I, published at 64 Fed. Reg. 40176 (July 23, 1999) and codified at 40 Code of Federal Regulations ("C.F.R.") Part 22.

2. The authority to take action under Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), is vested in the Administrator of the United States Environmental Protection Agency ("EPA"). The Administrator has delegated this authority to the Regional Administrator, Region 4, who in turn has delegated this authority to the Director of the Water Management Division, who in turn has delegated this authority to the Chief of the Water Programs Enforcement Branch of EPA, Region 4 ("Complainant").

II. Allegations

3. At all times relevant to this action, Volunteer Development ("Respondent"), is a corporation duly organized and existing under the laws of the State of Tennessee and therefore a "person" within the meaning of Section 502(5) of the CWA, 33 U.S.C. § 1362(5).

4. At all times relevant to this action, Respondent owned and/or operated a construction site known as Bakertown Village ("Facility") located at Bakertown Road, Knoxville, Tennessee.

5. To accomplish the objective of the CWA, defined in Section 101(a) of the CWA, 33 U.S.C. § 1251(a), as to restore and maintain the chemical, physical and biological integrity of the nation's waters, Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of

pollutants by any person into waters of the United States except as in compliance with a National Pollutant Discharge Elimination System (“NPDES”) permit issued pursuant to Section 402 of the CWA, 33 U.S.C. § 1342.

6. Section 402 of the CWA, 33 U.S.C. § 1342, establishes a NPDES Permit Program authorizing EPA or authorized states to administer the NPDES Permit Program, including the issuance of NPDES permits allowing for the discharge of pollutants, including storm water, into navigable waters subject to specific terms and conditions. EPA has granted the State of Tennessee through the Department of Environment and Conservation (“TDEC”) approval to issue NPDES permits pursuant to Section 402(b) of the CWA.

7. TDEC issued the *Tennessee General NPDES Permit for Discharges of Storm Water Associated with Construction Activities No. TNR100000* (“Permit”) in accordance with the Tennessee Water Quality Control Act of 1977 (TCA 69-3-101 *et seq.*) and the CWA. The Permit was effective on June 17, 2005, and has an expiration date of May 30, 2010.

8. The TDEC Division of Water Pollution Control is responsible for ensuring compliance with and enforcement of TCA 69-3-101 *et seq.* and the issuance of the Permit upon submission and approval of a Notice of Intent (“NOI”).

9. On June 1, 2006, Respondent submitted an NOI for the Facility to TDEC seeking coverage under the NCDENR Permit. TDEC sent Respondent a Notice of Coverage with Permit coverage commencing on September 6, 2006 and expiring on May 30, 2010.

10. On November 15, 2006, representatives of EPA in conjunction with TDEC performed a Compliance Storm Water Evaluation Inspection (“CSWEI”) at Respondent’s Facility. EPA’s CSWEI was to evaluate the treatment and disposal of storm water at the facility in accordance with the CWA, the regulations promulgated thereunder at 40 C.F.R. § 126.26, and the Tennessee Permit.

11. As a result of the CSWEI, EPA alleges that Respondent failed to comply with:

A. Section 3.5.3.1(a) and (b) of the Permit by failing to properly install and maintain all engineered controls, including silt fences and a sedimentation pond;

B. Section 3.5.3.2 of the Permit by failing to implement temporary or permanent stabilization at the construction site (or phase of the project) not later than fifteen (15) days after the construction activity in that portion of the site has temporarily or permanently ceased;

C. Section 3.5.3.3 of the Permit by failing to have a clean-out marker;

D. Section 3.5.8.2 of the Permit by failing to properly document inspections and

maintain the inspection records on-site;

E. Section 6.4 of the Permit by failing to take all reasonable steps to minimize or prevent any discharges that have a reasonable likelihood or potential of adversely affecting the environment; and

F. Section 6.14 of the Permit by failing to at all times properly operate and maintain all facilities and systems of treatment and control (and related equipment), including silt fences, stabilization, and sedimentation pond, which were installed and/or used to achieve compliance with the condition of the Permit and with the requirements of the storm water pollution prevention plans.

12. Therefore, EPA alleges that Respondent violated Sections 301 and 402(p) of the CWA, 33 U.S.C. §§ 1311 and 1342(p), by failing to comply with Sections 3.5.3.1, 3.5.3.2, 3.5.3.3, 3.5.8.2, 6.4, and 6.14, and also for discharges not authorized by the Permit.

III. Stipulations and Findings

13. Complainant and Respondent have conferred for the purpose of settlement pursuant to 40 C.F.R. § 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without the taking of any evidence or testimony, the making of any argument, or the adjudication of any issue in this matter, and in accordance with 40 C.F.R. § 22.13(b), this Consent Agreement and Final Order ("CA/FO") will simultaneously commence and conclude this matter.

14. For the purposes of this CA/FO, Respondent admits the jurisdictional allegations set out above and neither admits nor denies the factual allegations set out above.

15. Respondent hereby waives its right to contest the allegations set out above and its right to appeal the Final Order accompanying this Consent Agreement.

16. Respondent consents to the assessment of and agrees to pay the civil penalty as set forth in this CA/FO and consents to the other conditions set forth in this CA/FO.

17. By signing this CA/FO, Respondent certifies that the information it has supplied concerning this matter was at the time of submission, and is, truthful, accurate, and complete for each such submission, response and statement. Respondent realizes that there are significant penalties for submitting false or misleading information, including the possibility of fines and/or imprisonment for knowing submission of such information.

18. EPA reserves the right to assess and collect any and all civil penalties for any violation described herein to the extent that any information or certification provided by

Respondent was materially false or inaccurate at the time such information or certification was provided to EPA.

19. Complainant and Respondent agree to settle this matter by their execution of this CA/FO. The parties agree that the settlement of this matter is in the public interest and that this CA/FO is consistent with the applicable requirements of the CWA.

IV. Payment

20. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), and 40 C.F.R Part 19, and considering the nature of the violations and other relevant factors, EPA has determined that five thousand five hundred dollars and no cents (\$5,500.00) is an appropriate civil penalty to settle this action.

21. Respondent shall submit payment of the penalty specified in the preceding paragraph within thirty days of the effective date of this CA/FO via a cashier's or certified check, payable to the order of "Treasurer, United States of America." The check shall reference on its face the name of Respondent and the Docket Number of this CA/FO. Such payment shall be tendered to:

U.S. Environmental Protection Agency
Fines and Penalties
Cincinnati Finance Center
P.O. Box 979077
St. Louis, Missouri 63197-9000

22. At the time of payment, Respondent shall send a separate copy of the check, and a written statement that payment has been made in accordance with this CA/FO, to the following persons at the following addresses:

Regional Hearing Clerk
U.S. Environmental Protection Agency - Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

And

Ms. Mary Mattox
U.S. Environmental Protection Agency - Region 4
Water Management Division
Water Programs Enforcement Branch
Gulf Enforcement Section

61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

23. The penalty amount specified above shall represent civil penalties assessed by EPA and shall not be deductible for purposes of federal taxes.

24. Pursuant to 40 C.F.R. Part 13 and 31 U.S.C. § 3717 *et seq.*, if EPA does not receive payment of the penalty assessed by this CA/FO in full by its due date, interest shall accrue on the unpaid balance from the due date through the date of payment at an annual rate equal to the rate of the current value of funds to the United States Treasury as prescribed and published by the Secretary of the Treasury. If all or part of the payment is overdue, EPA will assess a late-payment handling charge of \$15.00, with an additional delinquent notice charge of \$15.00 for each subsequent thirty day period. EPA will also assess on a monthly basis an up to six per cent (6%) per annum penalty on any principal amount not paid within ninety (90) days of the due date.

25. Pursuant to Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), failure by Respondent to pay the penalty assessed by the CA/FO in full by its due date may subject Respondent to a civil action to collect the assessed penalty plus interest (at currently prevailing rates from the effective date of this CA/FO), attorney's fees, costs for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to twenty percent (20%) of the aggregate amount of such penalty and nonpayment penalty which are unpaid as of the beginning of such quarter. In any such collection action, the validity, amount and appropriateness of the penalty and of this CA/FO shall not be subject to review.

V. General Provisions

26. This CA/FO shall not relieve Respondent of its obligation to comply with all applicable provisions of federal, state, or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit. Other than as expressed herein, compliance with this CA/FO shall not be a defense to any actions subsequently commenced pursuant to federal laws and regulations administered by EPA.

27. Nothing in this CA/FO shall be construed as prohibiting, altering, or in any way limiting the ability of the United States to seek any other remedies or sanctions available by virtue of Respondent's violation of this CA/FO or of the statutes and regulations upon which this CA/FO is based, or for Respondent's violation of any federal or state statute, regulation or permit.

28. Except as otherwise set forth herein, this CA/FO constitutes a settlement by Complainant and Respondent of all claims for civil penalties pursuant to the CWA with respect

to only those violations alleged in this CA/FO. Except as otherwise set forth herein, compliance with this CA/FO shall resolve the allegations of violations contained herein. Nothing in this CA/FO is intended to nor shall be construed to operate in any way to resolve any criminal liability of Respondent, or other liability resulting from violations that were not alleged in this CA/FO. Other than as expressed herein, Complainant does not waive any right to bring an enforcement action against Respondent for violation of any federal or state statute, regulation or permit, to initiate an action for imminent and substantial endangerment, or to pursue criminal enforcement.

29. Each undersigned representative of the parties to this CA/FO certifies that he or she is fully authorized to enter into the terms and conditions of this CA/FO and to execute and legally bind that party to it.

30. This CA/FO applies to and is binding upon Respondent and its officers, directors, employees, agents, successors and assigns.

31. Any change in the legal status of Respondent, including but not limited to any transfer of assets of real or personal property, shall not alter Respondent's responsibilities under this CA/FO.

32. Each party shall bear its own costs and attorneys fees in connection with the action resolved by this CA/FO.

33. In accordance with 40 C.F.R. § 22.5, the individuals below are authorized to receive service relating to this proceeding.

For Complainant:

Laurie D. Dubriel
Associate Regional Counsel
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street
Atlanta, Georgia 30303-8960

For Respondent:

Scott Smith, President
Volunteer Development
405 Montbrook Lane
Knoxville, Tennessee 37919-2704

34. The parties acknowledge and agree that this CA/FO is subject to the requirements of 40 C.F.R. § 22.45(c)(4), which provides a right to petition to set aside a consent agreement and proposed final order based on comments received during the public comment period.

35. Pursuant to Section 309(g) of the CWA, 33 U.S.C. § 1319(g), and 40 C.F.R. § 22.38(b), Complainant represents that the State of Tennessee was provided a prior opportunity to consult with Complainant regarding this matter.

VI. Effective Date

36. The effective date of this CA/FO shall be the date on which the CA/FO is filed with the Regional Hearing Clerk.

AGREED AND CONSENTED TO:

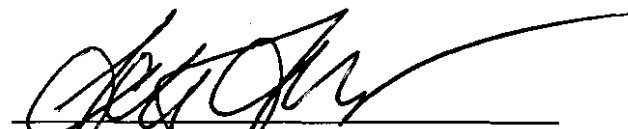
For COMPLAINANT, U.S. ENVIRONMENTAL PROTECTION AGENCY:



Douglas F. Mundrick, P.E., Chief
Water Programs Enforcement Branch
Water Management Division
U.S. EPA Region 4

Date: 5/13/08

For RESPONDENT, VOLUNTEER DEVELOPMENT:



Scott Smith, President
Volunteer Development

Date: 4-1-08

KNOXVILLE, TENNESSEE

RESPONDENT.

)
)
)
)

Docket No.: CWA-04-2008-4505(b)

FINAL ORDER

In accordance with the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits*, including Subpart I, 40 C.F.R. Part 22, and authorities delegated to me, the foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), Respondent is hereby ordered to comply with the terms of the foregoing Consent Agreement.

U.S. ENVIRONMENTAL PROTECTION AGENCY

Date: July 1, 2008

Susan B. Schub
Susan B. Schub
Regional Judicial Officer


CERTIFICATE OF SERVICE

The undersigned certifies that a true and correct copy of the attached **CONSENT AGREEMENT AND FINAL ORDER** in the matter of **Volunteer Development, Docket No. CWA-04-2008-4505(b)** (filed with the Regional Hearing Clerk on July 3, 2008) was served on July 3, 2008, in the manner specified to each of the persons listed below.

By hand-delivery: Laurie D. Dubriel
Associate Regional Counsel
Office of Environmental Accountability
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

By certified mail,
return receipt requested: Scott Smith
Volunteer Development
405 Montbrook Lane
Knoxville, Tennessee 37919-2704

Paul Davis, Director
Division of Water Pollution Control
Tennessee Department of Environment and Conservation
401 Church Street
L & C Annex, 6th Floor
Nashville, Tennessee 37243-1534


Ms. Patricia A. Bullock
Regional Hearing Clerk
U.S. EPA, Region 4
61 Forsyth Street, SW
Atlanta, Georgia 30303-8960
(404) 562-9511

EPA ACCOUNTS RECEIVABLE CONTROL NUMBER FORM

TO BE COMPLETED BY THE ORIGINATING OFFICE:

(Attach a copy of the final order and transmittal letter to Defendant/Respondent)

This form was originated by: Mary Mattox on 5/9/08
(Name) (Date)

in the WMD/WPEB/GES at (404) 562- 9733
(Office) (Telephone Number)

Non-SF Judicial Order/Consent Decree
USAO COLLECTS

Administrative Order/Consent Agreement
FMO COLLECTS PAYMENT

SF Judicial Order/Consent Decree
DOJ COLLECTS

Oversight Billing - Cost Package required:
Sent with bill

Other Receivable

Not sent with bill

This is an original debt

Oversight Billing - Cost Package not required

This is a modification

PAYEE: Volunteer Development, Bateatown Village, Knoxville TN
(Name of person and/or Company/Municipality making the payment)

The Total Dollar Amount of the Receivable: \$ 5,500
(If installments, attach schedule of amounts and respective due dates. See Other side of this form.)

The Case Docket Number: CWA-04-2008-4505(b)

The Site Specific Superfund Account Number: _____
WMD

The Designated Regional/Headquarters Program Office: _____

TO BE COMPLETED BY LOCAL FINANCIAL MANAGEMENT OFFICE:

The IFMS Accounts Receivable Control Number is: _____ Date _____

DISTRIBUTION:

A. **JUDICIAL ORDERS:** Copies of this form with an attached copy of the front page of the **FINAL JUDICIAL ORDER** should be mailed to:

- | | |
|--|------------------------------|
| 1. Debt Tracking Officer
Environmental Enforcement Section
Department of Justice RM 1647
P.O. Box 7611, Benjamin Franklin Station
Washington, D.C. 20044 | 2. Originating Office (EAD) |
| | 3. Designated Program Office |

B. **ADMINISTRATIVE ORDERS:** Copies of this form with an attached copy of the front page of the Administrative Order should be to:

- | | |
|---------------------------|------------------------------|
| 1. Originating Office | 3. Designated Program Office |
| 2. Regional Hearing Clerk | 4. Regional Counsel (EAD) |